### LANDSCAPE SCALE PLANNING

#### INNOVATIVE TOOLS USED BY MD SHA AND TX DOT

AASHTO TIG Project | Texas Department of Transportation | Maryland State Highway Administration

Maryland State Highway Administration Donna Buscemi, Sandy Hertz and Heather Lowe

Maryland Department of Natural Resources Christine Conn

> Gannett Fleming Craig Shirk

**February 3, 2011** 

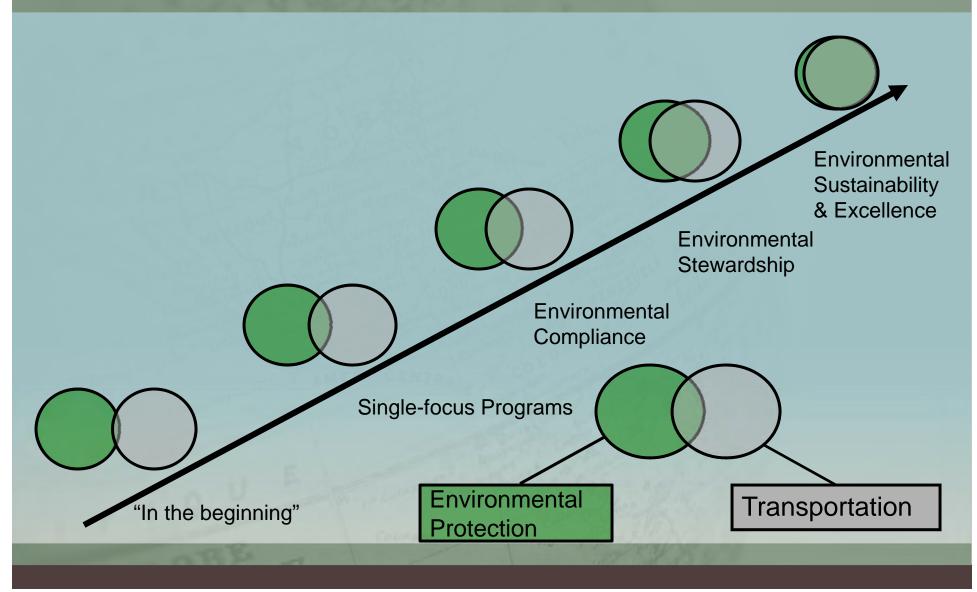
### **OVERVIEW**

AASHTO TIG Joint Lead States Team

- Texas DOT GIS Screening Tools
- Maryland's Green Infrastructure Assessment
- US 301: A Green Infrastructure Approach
- Looking Down the Road



#### GOALS & MISSIONS OF ENVIRONMENTAL PROTECTION AND TRANSPORTATION ARE MERGING!



## TRANSPORTATION PROJECT DEVELOPMENT IS EVOLVING

#### **Key Milestones:**

- 1970 NEPA signed into law
- 1970's Metropolitan Planning
  Organizations for populations > 50,000
- CAA 1972
- ESA 1973
- 1966 Section 4(f) USDOT
- Clean Water Act 1972, 1977
- CAAA 1990

- 2002 Executive Order 13274
- 2005 SAFETEA-LU
- 2005 Green Highways Partnership
- 2006 ECO-LOGICAL
- 2008 CWA 404 Compensatory Mitigation Rule
- 2008 FHWA Planning and Environment Linkages
- 2010 Chesapeake Bay TMDL

# **PROJECT DEVELOPMENT COMPARISON**

#### THEN

- Focused on transportation needs
- Scoped projects without 1<sup>st</sup> understanding community and natural environmental resource context
- Environmental compliance in Isolation (permit-based)
- Stakeholder involvement was reactionary

#### NOW

- Transportation, environmental, social and economic needs given equal priority
- Scoped projects with the understanding of community and natural environmental resource context
- Compliance and Stewardship with a systems approach
- Stakeholder involvement throughout the transportation process

# WHY USE THESE TOOLS?

- Compliance with existing & emerging regulations
- Transparent decisions
- Accelerated project delivery
- Improved resource protection
- Scalable solution
- Sustainable planning
- Supports a watershed approach
- Can be integrated with existing GIS data

## TEXAS: A BIG STATE WITH BOTH RURAL AND URBAN POPULATIONS

Land Area •171.1 Million Acres •Ranks 2<sup>nd</sup> •84% Private Land

Estimated Population • 25.4 Million •Ranks 2<sup>nd</sup> •By 2030 – 33.3 Million



# ENVIRONMENTAL PLANNING TOOLS

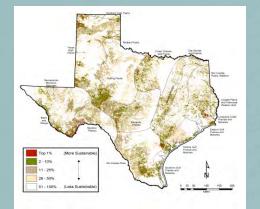


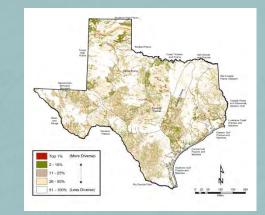
# Texas Ecological Assessment Protocol (TEAP)

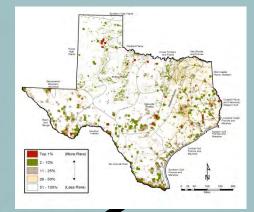
GIS Screening Tool (GISST)

NEPAssist

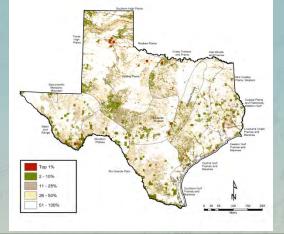
# TEXAS ECOLOGICAL ASSESSMENT PROTOCOL (TEAP)



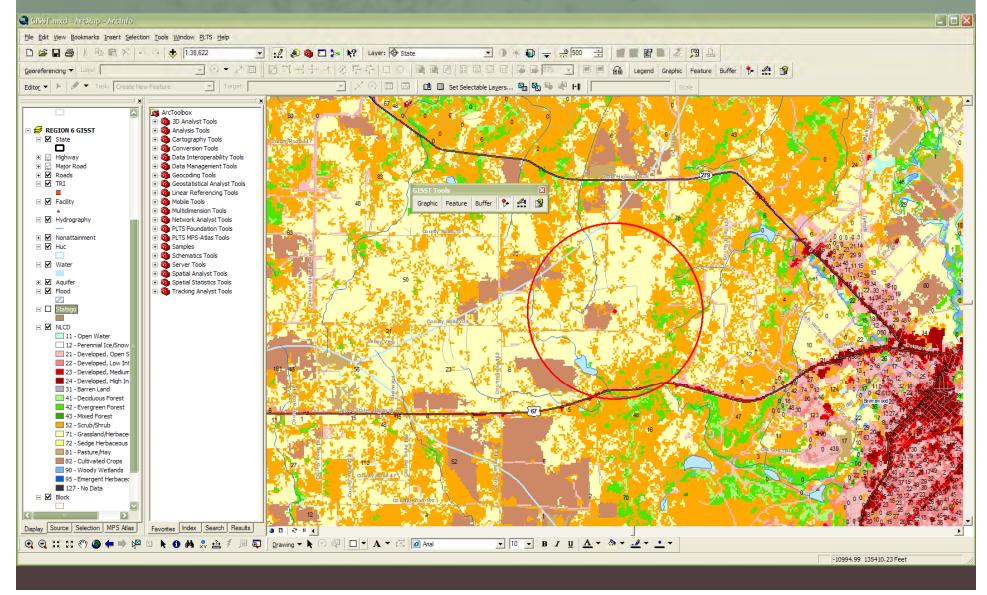




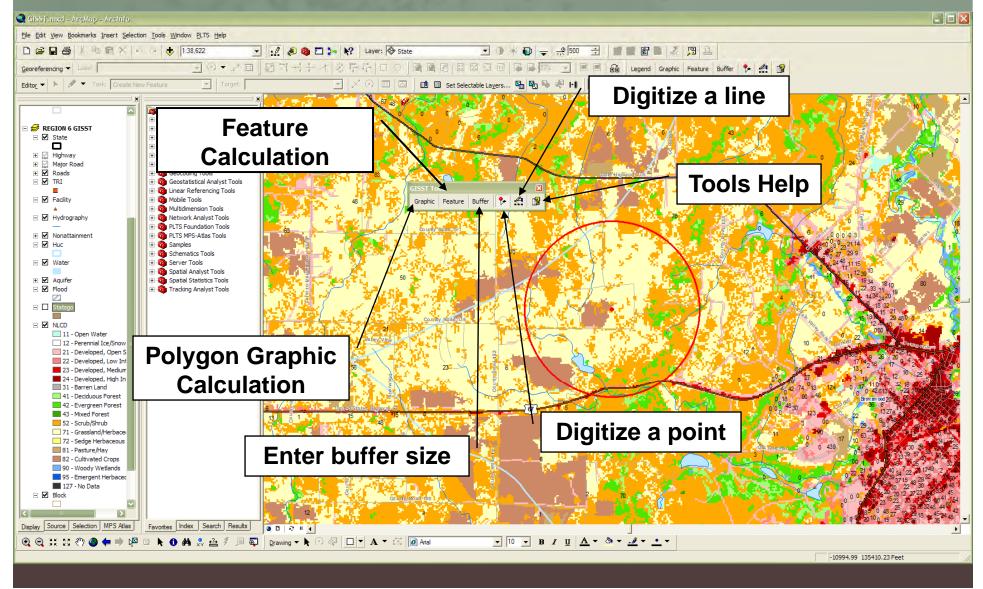
Composite: identifies important ecological resources in each ecoregion across Texas



# **GIS SCREENING TOOL (GIST)**



# **GIS SCREENING TOOL (GISST)**

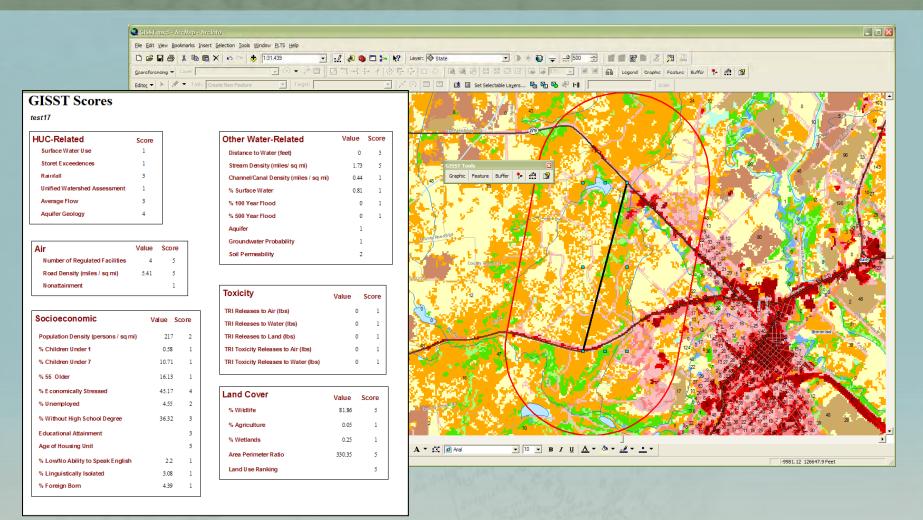


# **GISST SCORE CALCULATION**

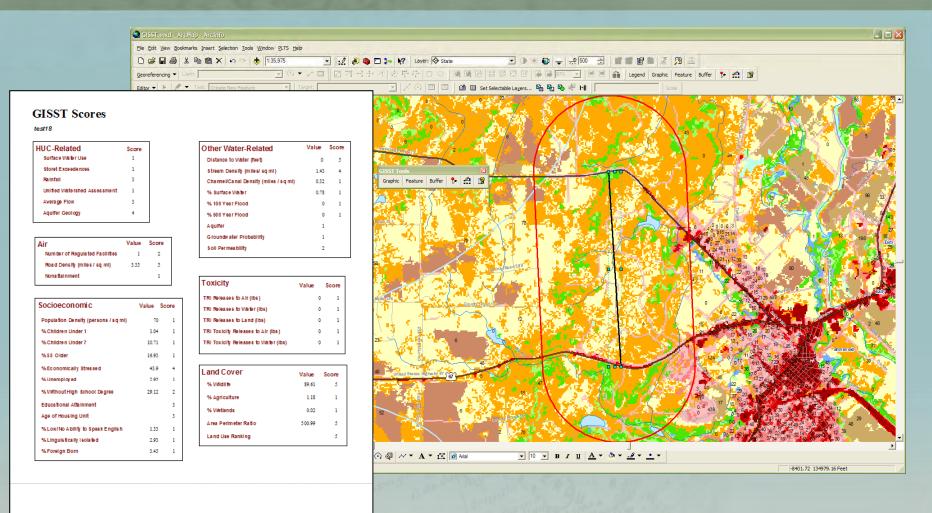
<u>% Wildlife</u>					
Percentage of cell that is					
identified as wildlife habitat					
Rank	Value				
1	< 20% of the grid cell				
2	20-29% of the grid cell				
3	30-39% of the grid cell				
4	40-49% of the grid cell				
5	$\geq$ 50% of the grid cell				

In general, a score of "5" indicates a high degree of concern and a "1" indicates a lower degree of concern

# ALTERNATIVE 1: GISST REPORT DIRECT IMPACTS



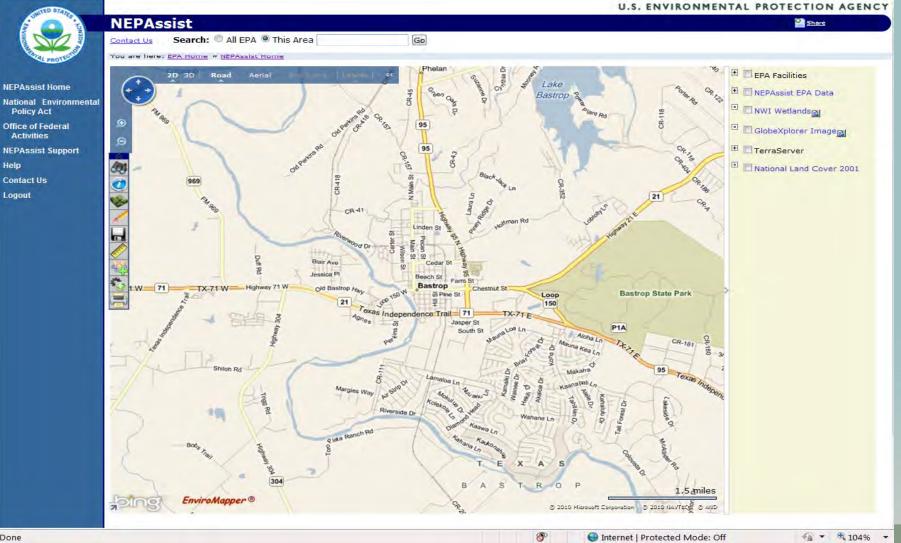
# ALTERNATIVE 2: GISST REPORT DIRECT IMPACTS



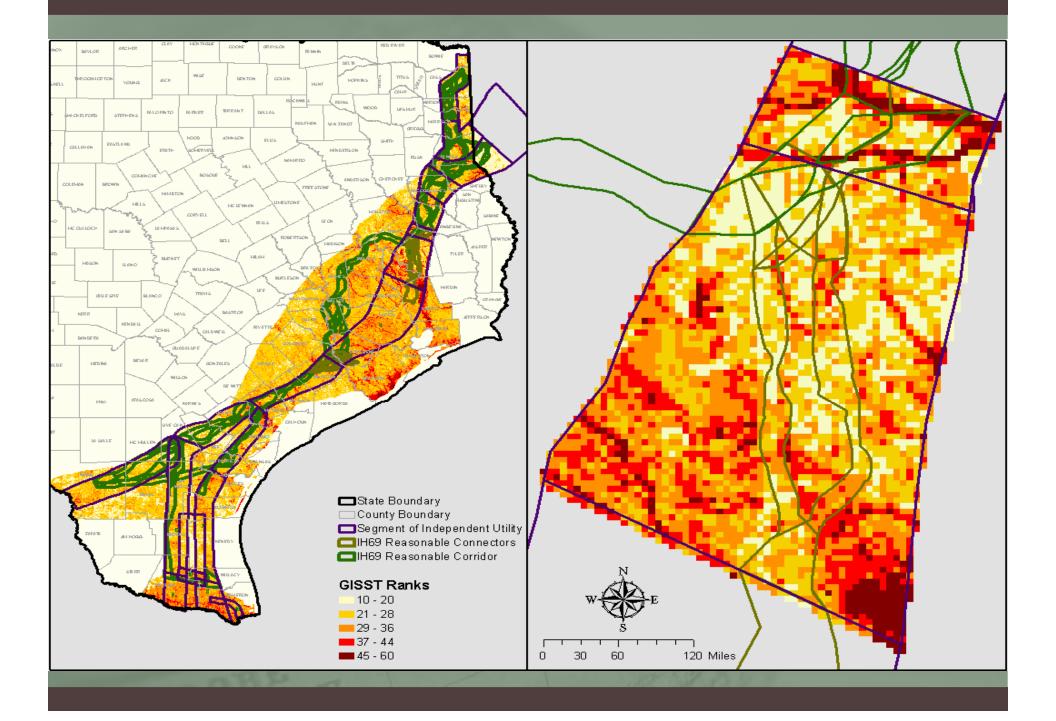
# GISST DATABASE COMPARISON OF ALTERNATIVES

Corridor Alternative	1	2	3	4	5	6
% Wildlife	79.78	60.92	89.96	86.05	68.01	75.11
	5	5	5	5	5	5
% Agriculture	10.05	32.16	3.68	2.56	25.96	15.42
	1	3	1	1	2	1
% Wetlands	75.98	59.81	87.17	80.54	67.96	74.88
	5	5	5	5	5	5
stream density	2.61	2.71	1.63	3.56	1.69	2.43
	5	5	5	5	1	5
% 100 year floodplain	84.9	70.9	88.92	87.17	75.56	84.53
	5	5	5	5	5	5
% 500 year floodplain	100	99.99	88.92	100	99.99	99.99
	5	5	5	5	5	5
Land Use Ranking	5	4	5	5	4	4

#### **NEPA**ssist



Done



# MARYLAND

#### Land Area

- 6.2 Million Acres
- Ranks 42<sup>nd</sup>
- 20.8% developed
- 21.9% protected

#### **Population**

- 5.6 Million
- Ranks 19<sup>th</sup>
- By 2030 6.7 Million



# MARYLAND DEPARTMENT OF NATURAL RESOURCES



# **Green Infrastructure**

**Conserving and Restoring Maryland's Most Ecologically Important Lands** 

# WHAT IS INFRASTRUCTURE?

Infrastructure – "the substructure or underlying foundation on which the <u>continuance and growth</u> of a community depends"

- Webster's New World Dictionary



- A necessity, not an amenity
- A primary public investment
- Must be constantly maintained
- Must be developed as a system, not as isolated parts

# WHAT IS GREEN INFRASTRUCTURE?



"Strategically planned and managed networks of natural lands, working landscapes and other open spaces that conserve ecosystem functions, and provide associated benefits to human populations"





Jane Hawkey, Jane Thomas, IAN Image Library (www.ian.umces.edu/imagelibrary/)

# GREEN INFRASTRUCTURE IS A NATIONAL MOVEMENT ACROSS MANY SECTORS

- National Community of Practice is a network of organizations promoting and implementing the green infrastructure approach
- Planning applications go far beyond land conservation...
  - Transportation
  - Energy
  - Public Health and Air Quality
  - Food Production
  - Climate Change
  - Smart Growth
  - Green Jobs
  - Water Management
  - Natural Hazards Mitigation



http://greeninfrastructure.ning.com

# **OUR #1 CONSERVATION CHALLENGE**

#### Accelerated Consumption and Fragmentation of Natural and Working Lands



Source: Audubon Magazine, March/April 2000

### HAPHAZARD CONSERVATION, RESTORATION AND LAND USE PLANNING

- Reactive
- Site-Specific
- Narrowly Focused
- Poorly Integrated with Other Efforts



# GREEN INFRASTRUCTURE IS THE LAND PLAN SCIENCE

#### What is it?

- A GIS analysis developed to help identify and prioritize areas for
  - Conservation,
  - Restoration, and
  - Smart Growth

#### The Benefit:

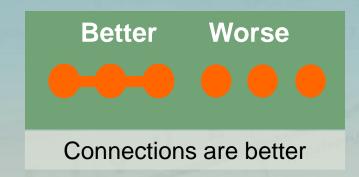
Provides a consistent, objective and defensible approach to land management decisions

# **DESIGN PRINCIPLES**

Conservation Biology



Landscape Ecology





Forest Interior Dependent Species (FIDS)



# THE NETWORK CONCEPT

CORRIDOR

Hub

Hub

.....

CORRIDOR

....

Corridors link hubs and allow animal, water, seed and pollen movement between hubs

Hub

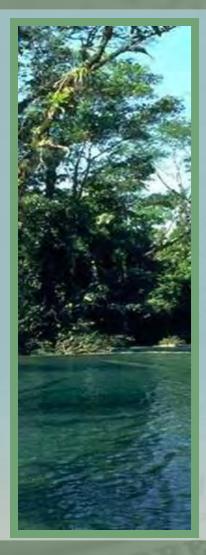
CORRIDOR

....

....

CORRIDOR

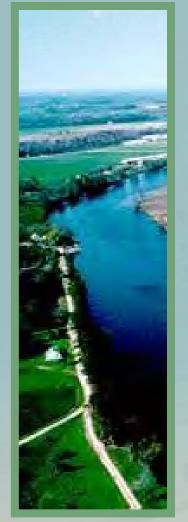
# MARYLAND'S GREEN INFRASTRUCTURE ASSESSMENT



# **Identification of Hubs**

- Large, contiguous blocks of forests and unmodified wetlands (250 acres and up)
- Other important plant/wildlife habitats (100 ac. Minimum)
- Existing protected conservation lands with at least 100ac

# MARYLAND'S GREEN INFRASTRUCTURE ASSESSMENT



# **Identification of Corridors**

 Assess landscape between hubs for best ecological linkage



- Includes riparian, upland, and "mixed" connections
- Width based on 1100' or FEMA flood plain, whichever is greater

# GEOGRAPHIC INFORMATION SYSTEMS (GIS) ANALYSIS

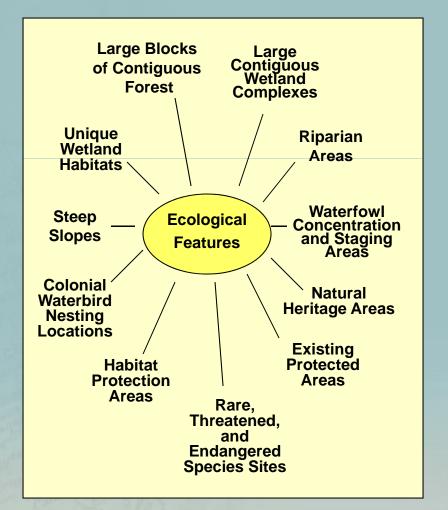
#### SELECTION OF ECOLOGICAL COMPONENTS

Strive to include full range of ecosystem elements vs. single species focus

Consultation with

- MD Biological Stream Survey
- Wildlife and Heritage
- Forest Service
- Scientific Community

Limited to features with GIS data available statewide



# MARYLAND'S GREEN INFRASTRUCTURE ASSESSMENT

## Hubs

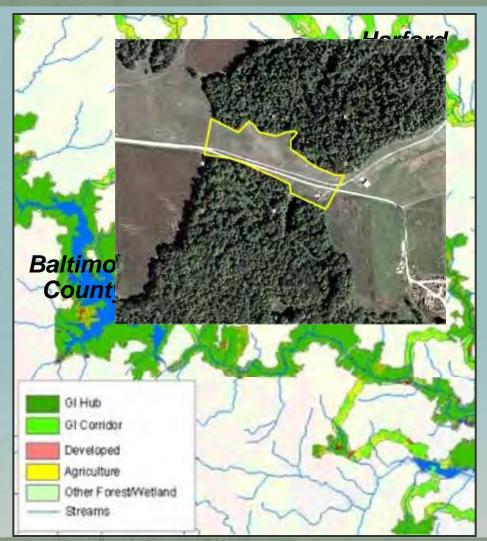
250 acres or Important habitat > 100 acres

# Corridors

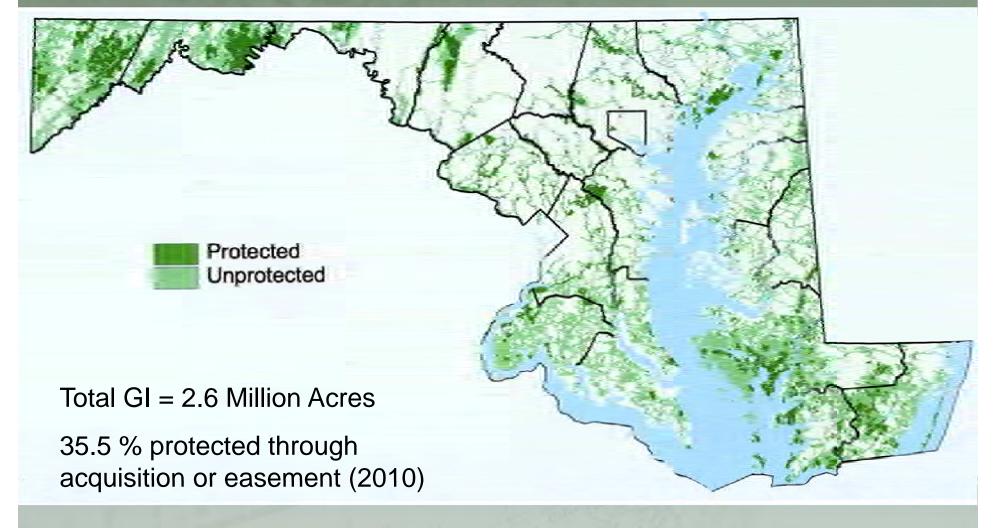
1100 feet or FEMA floodplain

# Gaps

Restoration opportunities

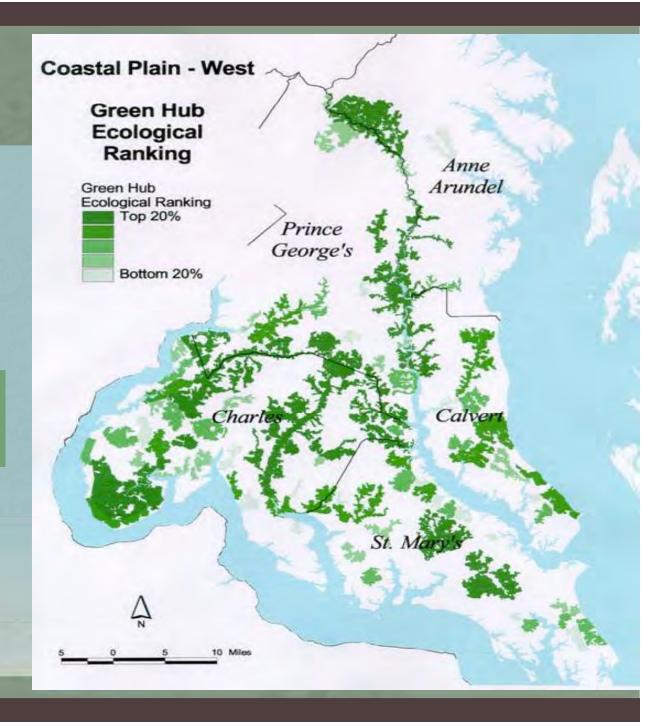


# A STATEWIDE NETWORK



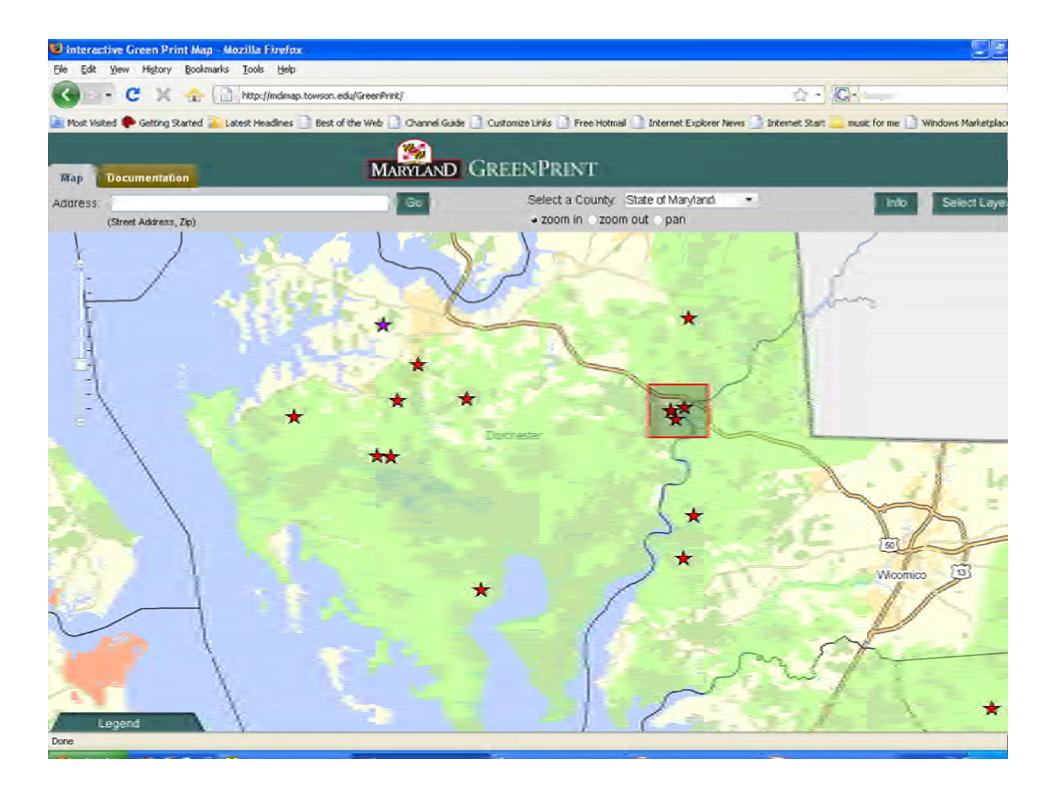
# Ecological Importance of Hubs

Hubs ranked using multiple ecological factors

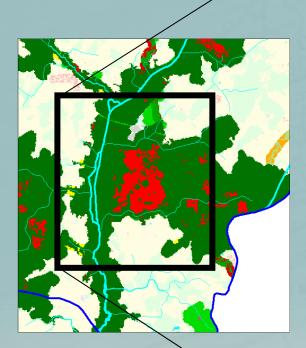


## GREENPRINT IS MARYLAND'S LAND CONSERVATION VISION





# **RESTORATION TARGETING**



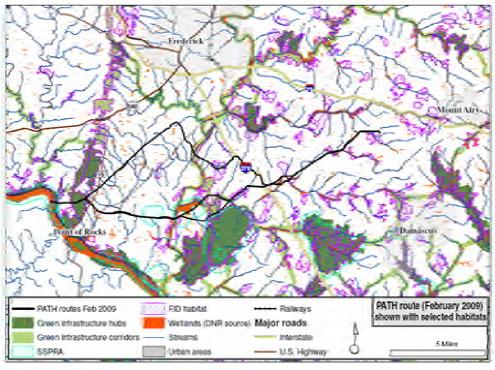
Unvegetated Gap in High Ranking Hub

Non-wetland Hydric Soli. Green infrastructure Components hub natural cover corridor natural cover node natural covergreen infrastructure gap Potential **Restoration Site** 

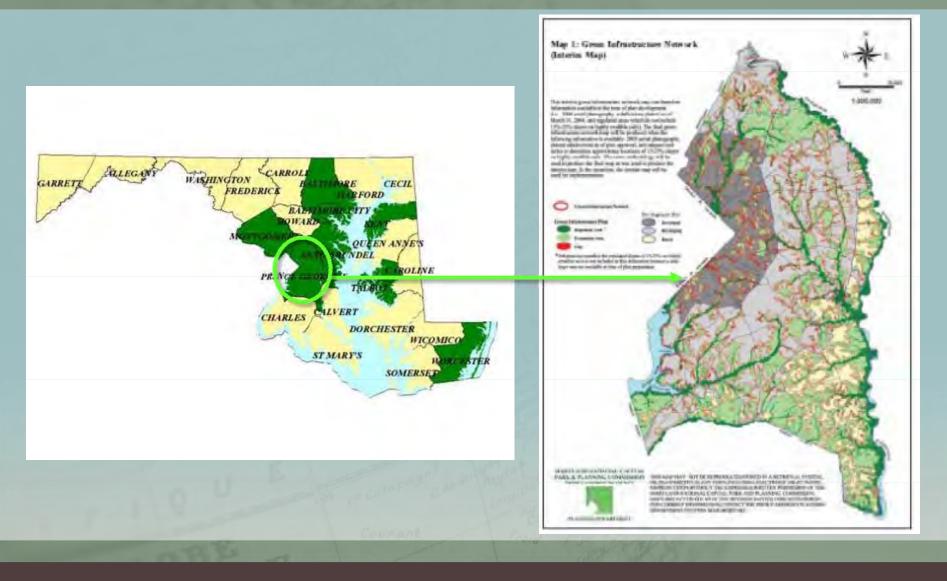
#### **ENERGY AND TRANSPORTATION PLANNING** AVOIDANCE, MINIMIZATION, MITIGATION

#### American Electric Power 765-kilovolt transmission line 275 miles from Putnam County, W.Va., to New Market, Md





# COMPREHENSIVE PLANNING AND ZONING



#### **GREEN INFRASTRUCTURE STRATEGIC APPROACH**

#### Maryland's Case Study



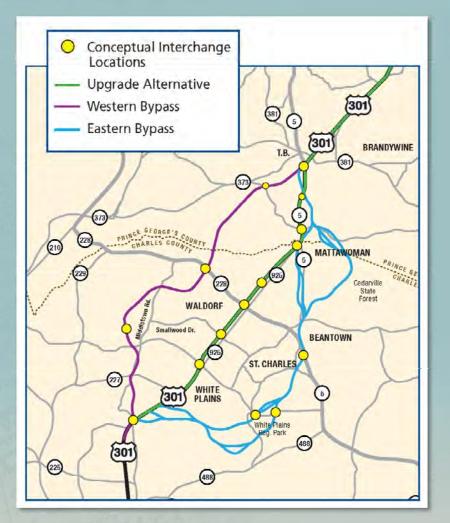


# A GREEN INFRASTRUCTURE APPROACH

Address current and projected traffic congestion around the Waldorf, MD area

#### **Three major alternatives:**

- Upgrade US 301
- Eastern Bypass
- Western Bypass





# PARTNERSHIPS

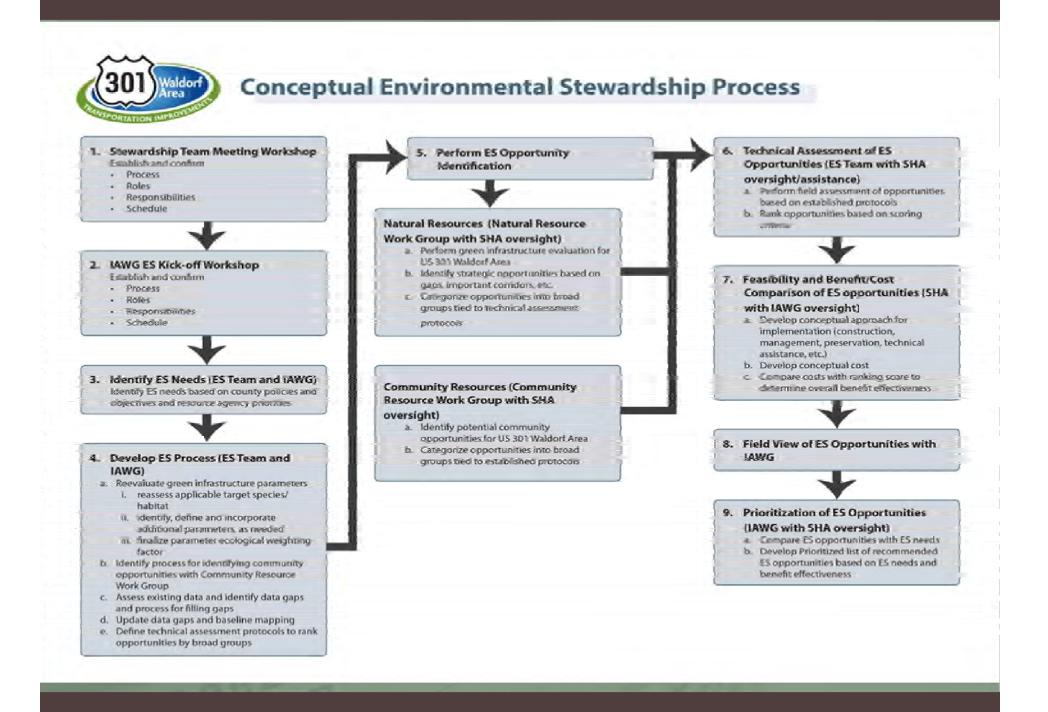




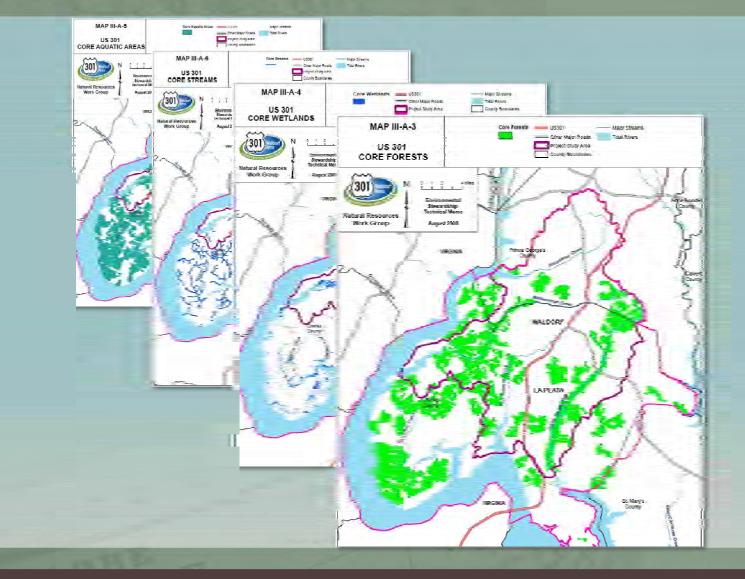




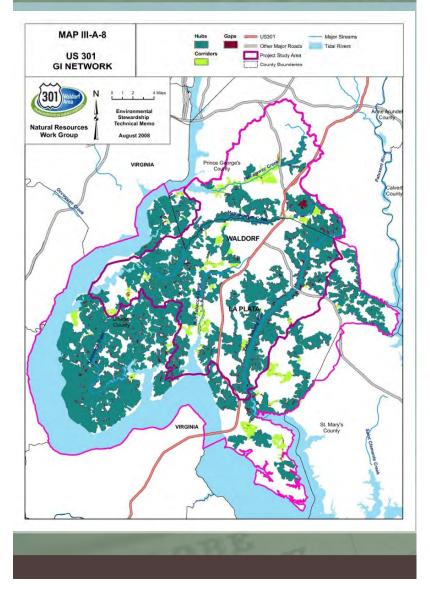


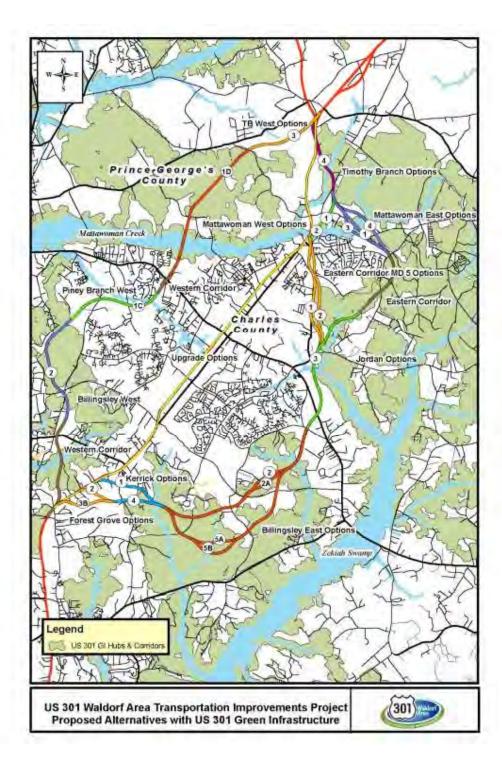


# **US 301 CORE AREAS**



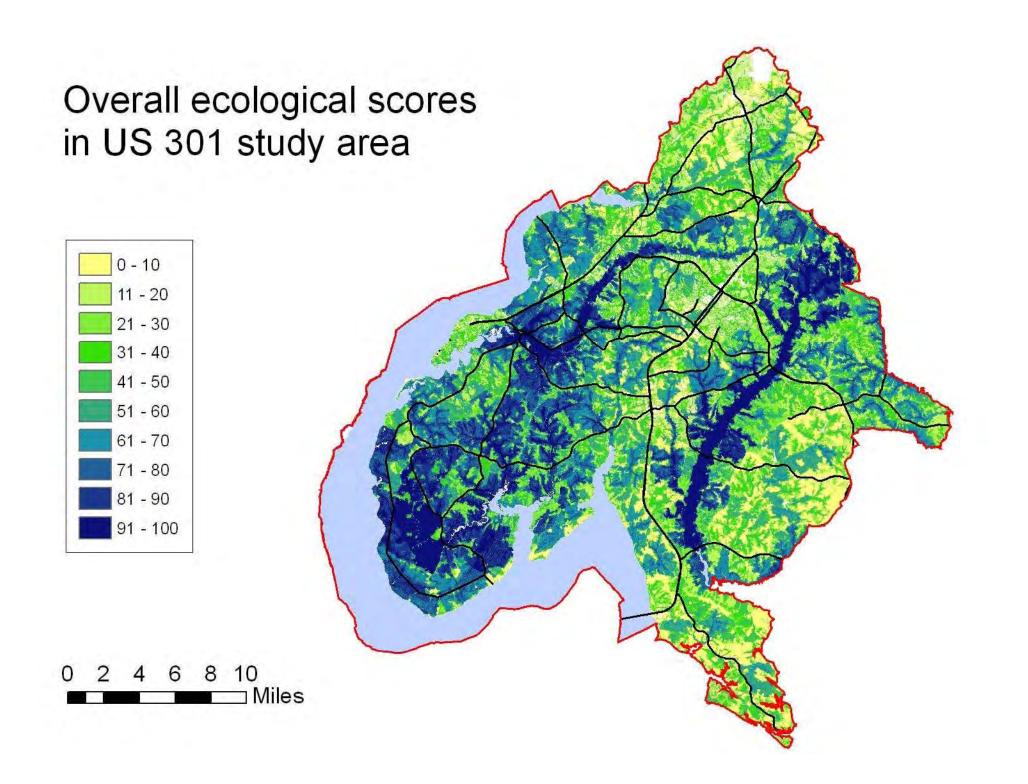
#### US 301 STUDY AREA GREEN INFRASTRUCTURE





### US 301 PROJECT OVERALL ECOLOGICAL SCORE

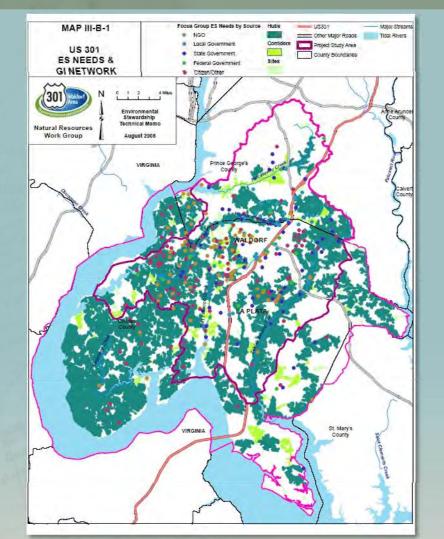
Scale	Variable	Scale weight	Variable weight within scale	Total weight
Core area/Site	Hub area	20.0	0.100	2.0
	ESA area		0.100	2.0
	Area of mature interior forest		0.100	2.0
	Area of unimpacted wetlands		0.100	2.0
	Length of core streams		0.100	2.0
	Maximum depth of core or site		0.100	2.0
	Distance to major roads		0.100	2.0
	Distance to development		0.100	2.0
	Proximity index		0.100	2.0
	Connectivity index		0.100	2.0
Hub	ESA area	20.0	0.182	3.6
	Area of mature interior forest		0.182	3.6
	Area of unimpacted wetlands		0.091	1.8
	Length of core streams		0.091	1.8
	Maximum depth of hub		0.091	1.8
	Distance to major roads		0.091	1.8
	Distance to development		0.091	1.8
	Proximity index		0.091	1.8
	Connectivity index		0.091	1.8
Corridor	Average rank of linked hubs	10.0	0.333	3.3
	Number of hubs linked		0.333	3.3
	Major road crossings without bridges		0.333	3.3
8-digit watershed	Anadromous fish spawning habitat use	10.0	0.500	5.0
	Percent core streams in watershed		0.500	5.0
12-digit watershed	Stronghold watershed (Tier 1/Tier 2/neither)	10.0	0.500	5.0
	Mean combined IBI score		0.500	5.0
Grid cell (36 m <sup>2</sup> )	ESA presence and rank	40.0	0.071	2.9
	Ecological Community Group rank		0.071	2.9
	Forest maturity		0.286	11.4
	Wetland condition and proximity		0.143	5.7
	Proximity to core streams		0.143	5.7
	Proximity to water		0.143	5.7
	Distance to edge of forest, wetland, or water		0.143	5.7
	Distance to development		0.000	0.0
TOTAL		100.0		100.0



# GREEN INFRASTRUCTURE NETWORK & STAKEHOLDER PRIORITIES

Environmental Stewardship Activities	
Conservation / Preservation	60%
Restoration / Creation	18%
Management Actions	11%
Recreation / Public Access to Open Space	11%

Priority Natural Resources	
Forests	22%
Streams and Aquatic Resources	19%
Wetlands	17%
Marine Fisheries	10%
Species Habitat	11%
Passive Recreation Areas	5%
Historic/Archeological	6%
Agriculture	9%



## **DIFFERENCES IN SELECTION MODELS**

Rank-Based Models Rank-order projects from highest benefit to lowest

Invest in highest ranked projects until the budget is expended, ignores "good buys"

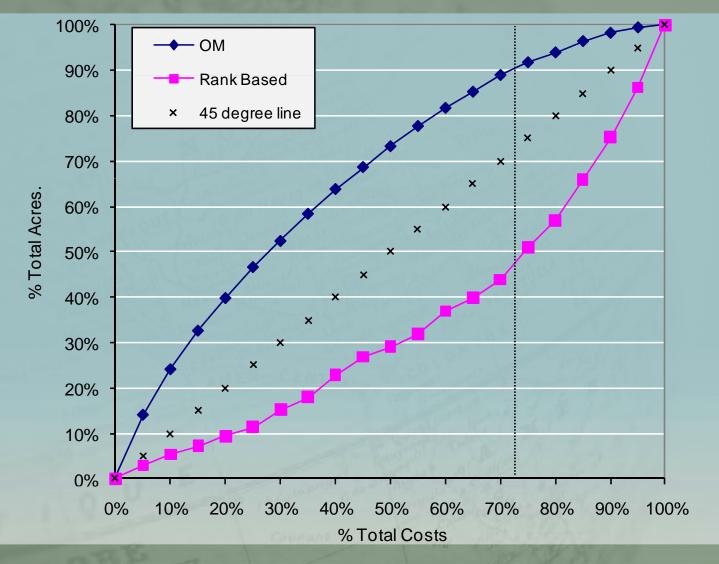
Guarantees selection of the highest rated projects

Optimization Models Seeks to maximize aggregate benefits

Considers user's constraints (e.g. budget, project type, etc.)

Selects "best buys" or projects with greatest value per dollar

## **DIFFERENCES IN SELECTION MODELS**



# **OPTIMIZATION TOOL**

_										
1	Eile Edit View Insert	Format Tools	oata <u>W</u> indow <u>H</u>	elp Adobe PDF						
🚹 😂 🖳 🕘 🛕 Σ • 👌 科 🏨 🛷 100% • 📕 🖾 🖕 Arial 🔹 10 • 1 票 丟 丟 函bel \$ % ፣ 🕍 🖧 澤 筆 🖽 • 🖄 • 📥 •										
12	🔁 🕾 🖏 🗇 🌝 🖉 🕞 🚱 😰 🖳 🕬 Reply with Changes End Review									
	A77 - A									
	А	В	С	D	E	F	G	Н	1	
1	1									
2	Name of Analysis:	Roun	Round 1 (MALPF) \$4.8 million							
3		-								
4	Total Variables:	55	Import	Rank Based	Optimize	Subset	Show Hidden	Settings	Data	
5	Projects:	65	Clear			Analysis	Variables	Results	Export	
6		Reset				Summary Statistics				
7		Data Type	Weights	Maximization	Amount	Total	Min	Max	Average	
8	Conservation Value			Maximization		108.7	0.8	3.0	1.7	
9	Project ID#	Project ID	-	NA		2,145.0	1.0	65.0	33.0	
45	Wetland Value	Report	-	NA		98.3	0.0	5.0	1.5	
46	Scenic Value	Report	-	NA		180.0	0.0	10.0	2.8	
52	ACRES	Benefit	1.0	NA		4,117.9	3.7	244.7	63.4	
54	Ag Suitability	Benefit	2.0	NA		2,731.5	16.6	59.5	42.0	
55	Forest Suitability	Report	-	NA		2,580.5	15.4	58.4	39.7	
62	Cost	Cost	-	Total Maximum	4,800,000.0	8,841,378.1	0.0	1,201,970.0	136,021.2	

### THE GREEN INFRASTRUCTURE APPROACH

#### Looking Down the Road



# **ENVIRONMENTAL RESEARCH PROJECTS**

- **CO6A Integration of Conservation, Highway Planning, and Environmental Permitting Using an Outcome-Based Ecosystem** Approach
- **CO6B** Integration of Conservation, Highway Planning, and **Environmental Permitting Through development of an Outcome-based Ecosystem-scale Approach and Corresponding Credit System**



SHRP2 TRANSPORTATION RESEARCH BOARD OF THE NATIONAL ACADEMIES

STRATEGIC HIGHWAY RESEARCH PROGRAM

#### C06A: INTEGRATION OF CONSERVATION, HIGHWAY PLANNING, AND ENVIRONMENTAL PERMITTING

Development of Regional Ecosystems Framework and processes and business cases (FHWA & DOTs, USFWS, Corps, EPA, State DNRs) for integration of conservation and transportation planning, especially in the 404 permitting and ESA section 7 consultation processes



#### TRANSPORTATION RESEARCH BOARD

STRATEGIC HIGHWAY RESEARCH PROGRAM

OF THE NATIONAL ACADEMIES

### **C06B:ECOLOGICAL PROCESSES AND CREDITS SYSTEM**

Three areas of focus for tools developed by the 6B team, placed within the context of the step-wise Framework developed by 6A:

- (1) Cumulative Effects and Alternatives **Analysis**
- (2) Regulatory Assurances
- (3) Ecosystem Crediting

Interactive database of methods, tools, systems and case studies that support the Ecological Assessment methods



#### SHRP2 TRANSPORTATION RESEARCH BOARD OF THE NATIONAL ACADEMIES

STRATEGIC HIGHWAY RESEARCH PROGRAM

# THE WATERSHED RESOURCES REGISTRY (WRR)

#### A National Pilot To Integrate Land-use Planning, Regulatory, and Nonregulatory Decision Making Using the Watershed Approach



# WRR POTENTIAL COST SAVINGS

	Costs	Time	Cost Savings w/WRR	Time Savings w/WRR
Site Search	\$50,000	4 months	\$37,500	3 months
Design	\$210,000	18 months	\$70,000	6 months
Agency Coordination/MDE Consultant Review	\$10,000	12 months	\$2,500	3 months
Total	\$365,000	2.5 years	<u>\$110,000</u>	<u>1 year</u>

Estimates for a single project; potentially ~10 projects/year

Estimates do not account for decreased employee time

## THE CHESAPEAKE BAY TMDL AND MD STATE HIGHWAY ADMINISTRATION GOALS

Total Maximum Daily Load (TMDL) goal - finalized December 2010

- Set load limits for N, P, Sediment
- Jurisdictional sub-basins = 58 allocations

**Target Water Quality retrofits through:** 

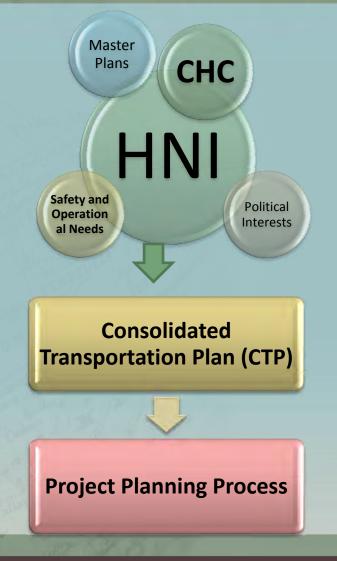
- Stormwater Management
- Urban Tree Plantings
- Stream Buffer Plantings
- Wetland Restoration

- Stream Restoration
- Innovative Methods
- Improved Operations street sweeping, inlet cleaning

Use of Watershed Resources Registry will allow us to concentrate efforts to get the biggest benefit

# **COMPREHENSIVE HIGHWAY CORRIDORS**

- Incorporate Sustainable practices (Environmental, Social, and Economic)
- Develop a strategy based on technical criteria and analysis that addresses future needs on major highway corridors across the State
- Serves as a conduit for the Highway Needs Inventory (HNI) and as a tool to guide SHA programming and funding priorities



## GREEN INFRASTRUCTURE AND SUSTAINABLE TRANSPORTATION PLANNING

- Project Planning Scoping through Location Approval
  - Environmental inventory
  - NEPA analysis/assessment,
  - Identification of mitigation and stewardship opportunities
- Final Design and Mitigation Plan
- System Preservation /Maintenance

# WHY USE THESE TOOLS?

#### **Can we afford not to?**



# **CONTACT INFORMATION:**

Christine Conn Director, Strategic Land Planning Office for a Sustainable Future cconn@dnr.state.md.us (410) 260-8785

Craig Shirk NEPA Project Manager Gannett Fleming, Inc. cshirk@gfnet.com (717) 763-7212

Sandy Hertz Deputy Director Office of Environmental Design shertz@sha.state.md.us (410) 545-8609 Heather Lowe Team Leader, Environmental Planning Division hlowe@sha.state.md.us (410)545-8526

Donna Buscemi Team Leader, Environmental Planning Division dbuscemi@sha.state.md.us (410)545-8558

# FOR MORE INFORMATION

